

1  
2  
3  
4  
5 UNITED STATES DISTRICT COURT  
6 WESTERN DISTRICT OF WASHINGTON  
7 AT SEATTLE

8 CHRISTOPHER RYAN SAADE,

9 Plaintiff,

10 v.

11 TIMOTHY J. FENIMORE, in his  
12 individual capacity as an agent of the  
13 DEPARTMENT OF HEALTH, THE  
14 CITY OF BELLEVUE, a Washington  
15 municipal corporation, ELLEN M.  
16 INMAN, individually and in her official  
17 capacity as an officer of the CITY OF  
18 BELLEVUE POLICE DEPARTMENT,  
19 and RACHEL M. NEFF, individually and  
20 in her official capacity as an officer of the  
21 CITY OF BELLEVUE POLICE  
22 DEPARTMENT, jointly and severally,  
23

Defendants.

C19-470 TSZ

ORDER

18 THIS MATTER comes before the Court on the deferred portion of the Motion to  
19 Dismiss brought by Defendant Timothy J. Fenimore (“Fenimore”), docket no. 9,  
20 Defendant Fenimore’s Second Motion to Dismiss, docket no. 28, and the Second Motion  
21 to Dismiss, docket no. 29, brought by the City of Bellevue, Ellen M. Inman (“Inman”),  
22 and Rachel M. Neff (“Neff”) (hereinafter “Bellevue Defendants”). Having reviewed all  
23

1 papers filed in support of and in opposition to the motions, the Court enters the following  
2 order.

3 **Background**

4 By Order dated September 18, 2019, docket no. 22, in connection with  
5 Defendants' Motions to Dismiss, the Court dismissed portions of Plaintiff's original  
6 complaint without prejudice, allowing Plaintiff an opportunity to replead those claims.  
7 The Court deferred ruling relative to Plaintiff's Fourth Amendment claim against  
8 Defendant Fenimore and directed Plaintiff to file a brief on the issue of qualified  
9 immunity. Docket no. 23. In response, Plaintiff filed a supplemental brief. Docket no.  
10 27. Plaintiff has now filed an Amended Complaint ("AC"), realleging certain claims that  
11 the Court previously dismissed without prejudice as well as the deferred claim. Docket  
12 no. 25.

13 Because the parties are familiar with the facts of the case, they are not recited here  
14 in great detail. *See* Order (docket no. 22 at 2-3). In the Amended Complaint, Plaintiff  
15 Christopher Ryan Saade ("Saade" or "Plaintiff") alleges that Defendant Fenimore, an  
16 agent of the State of Washington Department of Health ("DOH"), and the Bellevue  
17 Defendants violated his civil rights when they interviewed him together for parallel DOH  
18 and criminal investigations. AC ¶¶ 47-48; 56-58. After DOH's investigation, DOH  
19 placed Plaintiff's professional license on probationary status. *Id.* ¶¶ 41-42. Plaintiff  
20 alleges that these Defendants did not inform him that there was an ongoing parallel  
21 criminal investigation until after they jointly interviewed him. *Id.* ¶¶ 31-32. All  
22 Defendants now move to dismiss Plaintiff's Amended Complaint.

## **Discussion**

### **A. Rule 12(b)(6) Standard**

Although a complaint challenged by a Rule 12(b)(6) motion to dismiss need not provide detailed factual allegations, it must offer “more than labels and conclusions” and contain more than a “formulaic recitation of the elements of a cause of action.” *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 555 (2007). The complaint must indicate more than mere speculation of a right to relief. *Id.* When a complaint fails to adequately state a claim, such deficiency should be “exposed at the point of minimum expenditure of time and money by the parties and the court.” *Id.* at 558. A complaint may be lacking for one of two reasons: (i) absence of a cognizable legal theory, or (ii) insufficient facts under a cognizable legal claim. *Robertson v. Dean Witter Reynolds, Inc.*, 749 F.2d 530, 534 (9th Cir. 1984). In ruling on a motion to dismiss, the Court must assume the truth of the plaintiff’s allegations and draw all reasonable inferences in the plaintiff’s favor. *Usher v. City of Los Angeles*, 828 F.2d 556, 561 (9th Cir. 1987). The question for the Court is whether the facts in the complaint sufficiently state a “plausible” ground for relief. *Twombly*, 550 U.S. at 570. If the Court dismisses the complaint or portions thereof, it must consider whether to grant leave to amend. *Lopez v. Smith*, 203 F.3d 1122, 1130 (9th Cir. 2000).

### **B. Claims Against Defendant Fenimore**

The doctrine of qualified immunity protects government officials from liability for civil damages unless: (i) the facts, taken “in the light most favorable” to the party asserting injury, show that the state actor violated a constitutional right; and (ii) when all

1 inferences from the evidence are drawn “in the light most favorable” to the party  
2 asserting injury, the constitutional right in question was “clearly established” at the time  
3 of the violation. *See Tolan v. Cotton*, 572 U.S. 650, 655-57 (2014). Whether Defendant  
4 Fenimore is entitled to qualified immunity is an issue of law to be decided by the Court,  
5 *see Hunter v. Bryant*, 502 U.S. 224, 228 (1991), but the Court may submit the related  
6 factual questions to the jury, *see Morales v. Fry*, 873 F.3d 817, 824 (9th Cir. 2017) (citing  
7 cases from the First, Second, Third, Fourth, Sixth, Seventh, Eighth, Eleventh, and District  
8 of Columbia Circuits).

9 **a. Fourth Amendment**

10 With regard to the first part of the qualified immunity analysis—whether  
11 Defendant Fenimore seized Plaintiff pursuant to the Fourth Amendment—the Court has  
12 already ruled that it could not decide as a matter of law that a reasonable person in  
13 Plaintiff’s circumstances would have felt free to leave the interview with Defendants.  
14 *See Order* (docket no. 22 at 6-7).

15 As to the second question posed under the qualified immunity doctrine, “[a]  
16 constitutional right is clearly established if every reasonable official would have  
17 understood that what he is doing violates that right.” *Rodriguez v. Swartz*, 899 F.3d 719,  
18 728 (9th Cir. 2018) (quotation marks and citation omitted). The court first “‘look[s] to ...  
19 binding precedent.’” *Chappell v. Mandeville*, 706 F.3d 1052, 1056 (9th Cir. 2013)  
20 (quoting *Osolinski v. Kane*, 92 F.3d 934, 936 (9th Cir. 1996)). Absent binding precedent,  
21 the court should consider all relevant decisional precedent and consider the likelihood  
22 that the Supreme Court or the Ninth Circuit would decide the issue in favor of the person  
23

1 asserting the right. *See Elder v. Holloway*, 510 U.S. 510, 512, 516 (1994); *Osolinski*, 92  
2 F.3d at 936. Although there need not be “a case directly on point for a right to be clearly  
3 established, existing precedent must have placed the statutory or constitutional question  
4 beyond debate.” *Foster v. City of Indio*, 908 F.3d 1204, 1210 (9th Cir. 2018) (quoting  
5 *Kisela v. Hughes*, 138 S. Ct. 1148, 1152 (2018)). A single district court opinion from out  
6 of the circuit is insufficient to demonstrate a clearly established right. *Watkins v. City of*  
7 *Oakland, Cal.*, 145 F.3d 1087, 1092 n.1 (9th Cir. 1998).

8 In its minute order, docket no. 23, the Court directed Plaintiff to address whether  
9 the Fourth Amendment right that Defendant Fenimore allegedly violated was “clearly  
10 established” at the time of the alleged violation. The Court advised Plaintiff that it may  
11 grant the deferred portion of Defendant Fenimore’s Motion to Dismiss, docket no. 9, after  
12 reviewing any supplemental brief. Plaintiff filed a supplemental brief on October 31,  
13 2019, docket no. 27, in response to the Court’s minute order. Plaintiff also addressed the  
14 issue of qualified immunity in his Response to Defendant Fenimore’s Second Motion to  
15 Dismiss, docket no. 30 at 8-11.

16 Plaintiff relies on *Niemann v. Whalen*, 911 F. Supp. 656 (S.D.N.Y. 1996) in  
17 response to the Court’s request for briefing. Docket no. 27 at 4-5. In *Niemann*, a bank  
18 teller was interviewed simultaneously by a plainclothes officer and a bank security guard  
19 regarding missing bank funds. *Id.* at 661-63. The bank teller did not know about the  
20 pending criminal investigation, and she was not read her *Miranda* rights before being  
21 pressured into giving a confession. *Id.* Plaintiff’s reliance on *Niemann* is misplaced.  
22 Unlike Plaintiff’s allegations in this case, the court in *Niemann* discussed plaintiff’s Fifth  
23

1 and Fourteenth Amendment rights with regard to the parallel interview, not her Fourth  
2 Amendment right to be free from unreasonable seizure. *See id.* at 667 (“We believe that  
3 plaintiff’s contentions are properly understood as alleging a violation of her Fifth or  
4 Fourteenth Amendment rights to be free from the coercion of a confession, rather than as  
5 a violation of her Fourth Amendment right to be free from the unreasonable seizure of  
6 her person.”). Moreover, the *Niemann* court actually granted Summary Judgment for  
7 defendant on plaintiff’s Fourth Amendment claim to the extent it was based on an alleged  
8 seizure at the plaintiff’s interview. *Id.* at 666-67 (“To the extent that plaintiff’s [Fourth  
9 Amendment claims] are based on the fact that she was interviewed, defendants are  
10 entitled to summary judgment dismissing those claims.”). <sup>1</sup> This Court cannot conclude  
11 that the Supreme Court or the Ninth Circuit would decide the issue in favor of Plaintiff,”  
12 *Elder*, 510 U.S. at 512, 516, or that the existence of *Niemann* places the statutory or  
13 constitutional question beyond debate. *Foster*, 908 F.3d at 1210 (quoting *Kisela*, 138 S.  
14 Ct. at 1152).

15 Moreover, *Niemann* is a single, out of circuit district court case. A single district  
16 court opinion even in its own circuit is insufficient to demonstrate a clearly established  
17 right. *Thomas v. Cty. of Los Angeles*, 703 Fed. Appx. 508, 512 (9th Cir. 2017).<sup>2</sup>

---

19 <sup>1</sup> *Niemann* was appealed to the Second Circuit on other grounds. *See* 107 F.3d 3 (2d. Cir. 1997). After  
20 the court’s ruling on summary judgment, a jury found that the defendants had violated plaintiff’s Fifth  
21 Amendment rights by coercing her confession. *Niemann v. Whalen*, 928 F. Supp. 296, 298 (S.D.N.Y.  
1996), *aff’d*, 107 F.3d 3 (2d Cir. 1997). The court denied the police investigator’s motion for judgment as  
a matter of law, and the Second Circuit affirmed. *See Niemann*, 107 F.3d at 3.

22 <sup>2</sup> Even courts in the Southern District of New York performing the qualified immunity analysis have  
23 rejected *Niemann* as binding precedent. *See Bowman v. City of Middletown*, 91 F. Supp. 2d 644, 661  
(S.D.N.Y. 2000).

1 After reviewing the relevant briefing, the Court finds that Plaintiff has not carried  
2 his burden of “point[ing] to prior case law that articulates a constitutional rule specific  
3 enough to alert the[] [Defendant] in this case that their particular conduct was unlawful.”  
4 *Hernandez v. City of San Jose*, 897 F.3d 1125, 1137 (2018) (quoting *Sharp v. Cty. of*  
5 *Orange*, 871 F.3d 901, 911 (9th Cir. 2017)). Plaintiff’s Fourth Amendment claim against  
6 Defendant Fenimore is DISMISSED.

7 **b. Fourteenth Amendment**

8 Plaintiff also alleges in the Amended Complaint that Defendant Fenimore violated  
9 his due process rights as a result of the interview at issue. The Court concludes that  
10 Plaintiff has not met his burden in establishing that the Fourteenth Amendment right that  
11 Defendant Fenimore allegedly violated was clearly established at the time of the alleged  
12 violation. Plaintiff cites two cases in support of finding a clearly established due process  
13 right—*Niemann*, 911 F. Supp. 656 and *Jones v. State*, 170 Wn. 2d 338 (2010). As stated  
14 in Section B(a), *supra*, *Niemann* is a single, out of circuit district court case that is not  
15 even binding precedent in its own circuit. The Court declines to rely on *Niemann* to find  
16 that the Fourteenth Amendment right Defendant Fenimore allegedly violated was clearly  
17 established. Plaintiff also cites *Jones v. State* to support his due process claim. The  
18 Washington Supreme Court found that a procedure “based on a fabricated emergency” is  
19 inherently defective and implicates a party’s due process rights. *Jones*, 170 Wn. 2d at  
20 351. *Jones* does not involve a discussion of whether a parallel criminal and civil  
21  
22  
23

1 investigation (as is the case here) violates due process. *Jones* is also insufficient to create  
2 a clearly established right that was violated.<sup>3</sup>

3 Defendant Fenimore is therefore entitled to qualified immunity on both counts.  
4 The Court GRANTS the deferred portion of Defendant Fenimore’s Motion to Dismiss  
5 and Defendant Fenimore’s Second Motion to Dismiss. Plaintiff’s claims against  
6 Defendant Fenimore are dismissed with prejudice.<sup>4</sup>

7 **C. Fourth and Fourteenth Amendment Claims Against the City of Bellevue**

8 Plaintiff alleges that the Bellevue Defendants “acted pursuant to an expressly  
9 adopted official policy or a widespread or longstanding practice or custom” of the City of  
10 Bellevue and “advanced the policy, practice, or custom that permitted subordinates to  
11 commit constitutional violation[s], acquiesced in the constitutional deprivation by  
12 subordinates, and/or developed policies, training, and supervision that failed to prevent

---

13  
14 <sup>3</sup> The 9th Circuit addressed the constitutionality of parallel criminal and civil investigations in *U.S. v.*  
15 *Stringer*, 535 F.3d 929 (9th Cir. 2008), a case neither party cites in the briefs. In *Stringer*, the 9th Circuit  
16 stated that the Supreme Court has “emphatically upheld the propriety of such parallel investigations,” and  
17 “the government may conduct parallel civil and criminal investigations without violating the due process  
18 clause, so long as it does not act in bad faith.” *Id.* at 936-37. An example of government bad faith is  
19 where a civil interview is a “pretext” for a criminal investigation. *Id.* at 939. The *Stringer* court found  
20 that a civil investigation was not pretextual where the SEC’s civil investigation was opened first and led  
21 to the SEC’s civil enforcement jurisdiction. *Id.* The same is true in this case. The DOH began its civil  
22 investigation first and then pursued administrative sanctions pursuant to its findings. AC ¶¶ 19; 21. To  
23 date, the Bellevue Police Department has not brought criminal charges. The civil interview was therefore  
not mere “pretext” for the criminal investigation performed by the Bellevue Defendants. Even  
considering *Stringer*, the Supreme Court or the Ninth Circuit would not decide the issue in favor of  
Plaintiff. *See Elder*, 510 U.S. at 512, 516. *Stringer* also does not place the statutory or constitutional  
question beyond debate for the purposes of qualified immunity. *See Foster*, 908 F.3d at 1210 (quoting  
*Kisela*, 138 S. Ct. at 1152).

<sup>4</sup> The Court declines to give Plaintiff an additional opportunity to amend his complaint with regard to the  
claims against Defendant Fenimore. Plaintiff has had multiple opportunities to address whether the  
constitutional rights allegedly violated were clearly established but has repeatedly failed to do so. *See*,  
*e.g.*, Response to Defendant Fenimore’s Motion to Dismiss (docket no. 15); Amended Complaint (docket  
no. 25); Plaintiff’s Brief Regarding Clearly Established Fourth Amendment Right (docket no. 27);  
Response to Defendant Fenimore’s Second Motion to Dismiss (docket no. 30).



1 violations of law and/or failed to adequately train its employees and agents.” AC ¶¶ 49-  
2 50; 61-62.

3 Plaintiff has not met the standards for pleading a plausible *Monell*-based  
4 constitutional claim against the City of Bellevue. *Monell v. Department of Social*  
5 *Services*, 436 U.S. 658 (1978). Municipal liability attaches under *Monell* only if (1) the  
6 municipal employee acted pursuant to a policy, custom or practice, (2) the individual who  
7 committed the constitutional tort was an official with final policy making authority, or  
8 (3) such an official ratified a subordinate’s unconstitutional action. *Id.* at 690. Plaintiff  
9 has failed to plead sufficient facts in the Amended Complaint relating to the City of  
10 Bellevue’s liability based on *Monell*. Barebones allegations that the actions of individual  
11 defendants were performed pursuant to an established policy of the municipal defendant  
12 or as a result of a failure to train cannot survive a motion to dismiss. *AE ex rel.*  
13 *Hernandez v. County of Tulare*, 666 F.3d 631, 636-37 (9th Cir. 2012). The mere  
14 recitation of the elements of a *Monell* claim here does not include enough underlying  
15 facts to give the City of Bellevue fair notice of the claim. *Id.* at 637. However, the Court  
16 must allow Plaintiff an opportunity to cure the deficiency in his *Monell* claim.<sup>5</sup> *Id.*

---

17  
18  
19  
20 <sup>5</sup> Plaintiff alleges that the fact that “[t]his was not the only time that Fenimore had worked in close  
21 conjunction with law enforcement” shows a pattern and practice sufficient for municipal liability. AC ¶  
22 33. This vague and unsupported fact is insufficient to support Plaintiff’s municipal liability claims.  
23 Plaintiff alleges that the Bellevue Defendants collaborated with DOH frequently and that Plaintiff made  
public records requests “to obtain evidence to demonstrate the pattern and practice of the two Defendant  
agencies.” Plaintiff’s Response to the Bellevue Defendants’ Second Motion to Dismiss, docket no. 34 at  
14. The Court thus gives Plaintiff leave to amend his Fourth and Fourteenth Amendment claims against  
the City of Bellevue to add facts supporting a plausible municipal liability claim.

1 Plaintiff's Fourth and Fourteenth Amendment *Monell*-based claims (Counts I and  
2 II) against the City of Bellevue are dismissed without prejudice.

3 **D. Fourth Amendment Claim Against Defendants Inman and Neff**

4 As the Court stated in its order, docket no. 22, whether the Defendants Inman and  
5 Neff violated Saade's Fourth Amendment right involves genuine issues of material fact.

6 Defendants Inman and Neff now contend that Plaintiff's new allegation that  
7 Defendant Inman told him he was "free to leave at any point if you want to" should  
8 change the Court's conclusion in its previous order denying Defendant's Motion to  
9 Dismiss as to the Fourth Amendment claim.<sup>6</sup> AC ¶ 36. Whether a person was told they  
10 were free to leave is not dispositive of a Fourth Amendment claim. *United States v.*  
11 *Craighead*, 539 F.3d 1073, 1088 (9th Cir. 2008) ("The mere recitation of the statement  
12 that the suspect is free to leave or terminate the interview, however, does not render an  
13 interrogation non-custodial *per se*."). Assuming the truth of Plaintiff's allegations and  
14 drawing all reasonable inferences in his favor, the Court concludes that material issues of  
15 fact preclude summary judgment on this issue.

16 Defendants Inman and Neff's Motion to Dismiss Plaintiff's Fourth Amendment  
17 Claim is DENIED.

---

21 <sup>6</sup> The Court notes that the Bellevue Defendants' argument in the Motion focuses on whether Plaintiff was  
22 seized, not whether that seizure was unreasonable. *See* docket no. 29 at 6 ("The Fourth Amendment  
23 claim fails, because there was no seizure."); docket no. 35 at 3 ("Mr. Saade hasn't adequately pleaded a  
Fourth Amendment claim, because he hasn't alleged any facts from which it could plausibly be inferred  
that he was seized."). Thus, the Court does not address the reasonableness of any alleged seizure.

1       **E. Fourteenth Amendment Procedural Due Process Claim Against Defendants**  
2       **Inman and Neff**

3           To state a procedural due process claim, a plaintiff must allege: (1) a liberty or  
4       property interest protected by the Constitution; (2) a deprivation of the interest by the  
5       government; and (3) lack of process. *Portman v. Cty. of Santa Clara*, 995 F.2d 898, 904  
6       (9th Cir. 1993).

7           The Court dismissed Plaintiff's Fourteenth Amendment procedural due process  
8       claim with leave to amend. Plaintiff now alleges in the Amended Complaint that  
9       Defendants Inman and Neff violated his due process rights when they conducted the  
10      parallel interview with Defendant Fenimore, coerced statements out of him, and that he  
11      was deprived of "his rights to maintain his unblemished occupational license and  
12      deprived of his ability to pursue his chosen profession." AC ¶ 59.<sup>7</sup> Plaintiff's  
13      professional license is presently in a probationary status while he exhausts his  
14      administrative remedies. *Id.* ¶ 42. Plaintiff states a Fourteenth Amendment claim against  
15      Defendants Inman and Neff.

16           A professional license is a property interest protected by the Constitution. *Mishler*  
17      *v. Nevada State Bd. of Med. Examiners*, 896 F.2d 408, 409-10 (9th Cir. 1990); *Gallo v.*  
18      *U.S. Dist. Court For Dist. of Arizona*, 349 F.3d 1169, 1179 (9th Cir. 2003) (applying  
19      procedural due process analysis to revocation of California State Bar license because a

---

20  
21      <sup>7</sup> Many of the facts in Plaintiff's Amended Complaint Fourteenth Amendment relate to the Fifth or Fourth  
22      Amendments. See AC ¶¶ 57, 59 (allegations that Plaintiff was "deprived of the right to remain silent and  
23      not to make statements that could be used against him"; "restrained in a manner in which he did not feel  
    free to leave"; and not "informed of his *Garrity* rights"). The analysis in this order only pertains to  
    Plaintiff's Fourteenth Amendment allegations as they relate to the deprivation of his professional license  
    without due process.

1 “professional license, once conferred, constitutes an entitlement subject to constitutional  
2 protection”). Probation of a professional license is a deprivation of the interest by the  
3 government.

4 The question is thus whether Defendants’ dual criminal-civil interview of Plaintiff  
5 constituted a lack of process.<sup>8</sup> Generally, “the government may conduct parallel civil and  
6 criminal investigations without violating the due process clause.” *United States v.*  
7 *Stringer*, 535 F.3d 929, 936 (9th Cir. 2008) (citing *United States v. Kordel*, 397 U.S. 1,  
8 11 (1970)). However, due process rights may be implicated in a dual investigation where  
9 consent was “induced by fraud, deceit, trickery or misrepresentation.” *United States v.*  
10 *Heine*, 2016 WL 6808595, at \*13 (D. Or. Nov. 17, 2016) (quoting *United States v.*  
11 *Peters*, 153 F.3d 445, 451 (7th Cir. 1998)). Plaintiff alleges that Defendants deceived  
12 him when they coerced his participation in the interview and hid the existence of the  
13 criminal complaint from him until after the interview ended. AC ¶¶ 31; 36; 39; 59.  
14 Assuming the truth of the Plaintiff’s allegations and drawing all reasonable inferences in  
15 his favor, the facts in the Amended Complaint state a plausible ground for relief on  
16 Plaintiff’s due process claim. The Bellevue Defendant’s Second Motion to Dismiss the  
17 due process claim is DENIED as to Defendants Inman and Neff.

---

18  
19 <sup>8</sup> Defendant Inman and Neff note that Plaintiff “doesn’t allege that Bellevue or its detectives conducted  
20 the administrative proceeding or used the statements against him.” Docket 35 at 4. It is not necessary  
21 that a Defendant took away the liberty interest. Rather, the causation element for a § 1983 claim is met if  
22 the plaintiff shows the defendant official set in motion a series of acts by others which the official knew  
23 or reasonably should have known would cause others to inflict the constitutional injury. *Dahlia v.*  
*Rodriguez*, 735 F.3d 1060, 1078 n.22 (9th Cir. 2013) (quotation marks and citation omitted). Plaintiff  
alleges that the Bellevue Defendants’ dual interview “set in motion” the administrative proceedings that  
resulted in the constitutional injury—the probation of his license. Thus, Plaintiff has alleged causation  
under § 1983.

1       **F. Negligence Claim Against Bellevue Defendants**

2           The Court previously dismissed Plaintiff’s negligence claims against the Bellevue  
3 Defendants without prejudice for failure to allege a statutory exception to the Public Duty  
4 Doctrine. *See* Order, docket no. 22 at 11-12. In this case, the only exception upon which  
5 plaintiff might rely is a “special relationship.” To establish a special relationship creating  
6 an actionable duty on the part of a governmental entity, a plaintiff must show: (i) the  
7 plaintiff had direct contact or privity with a public official, thereby setting the plaintiff  
8 apart from the general public; (ii) the public official gave “express assurances” to the  
9 plaintiff; and (iii) the plaintiff justifiably relied on such express assurances to his or her  
10 detriment. *See Cummins v. Lewis County*, 156 Wn.2d 844, 854 (2006). Plaintiff has  
11 alleged no facts in the Amended Complaint of any “express assurances” by a public  
12 official upon which he could have justifiably relied to his detriment.

13           In the Amended Complaint, Plaintiff alleges that the Bellevue Defendants “had  
14 direct contact with Saade in a manner that set him aside from the general public.”  
15 AC ¶ 67. Namely, Defendant Inman gave Plaintiff “express assurances that their  
16 presence . . . was ‘normal’” and “done in an effort to be ‘courteous.’” *Id.* ¶ 68. Plaintiff  
17 alleges he justifiably relied on these express assurances and that as a result, he was “set  
18 apart from the general public.” *Id.* ¶ 69.

19           However, Plaintiff has not alleged express assurances. Express assurances must  
20 be unequivocal. *Vergeson v. Kitsap County*, 145 Wn. App. 526, 539 (2008). Plaintiff  
21 cites *Noakes v. City of Seattle*, in which a 911 operator gave express assurances to the  
22 caller that they would “send someone out.” 77 Wn. App. 694 (1995). In that case, the  
23

1 court found that “we’ll send someone out” could be construed by a reasonable trier of  
2 fact as an “express and explicit assurance that police would be right out” sufficient to  
3 constitute the special relationship exception to the public duty doctrine. Here, however,  
4 there are no allegations that Defendants Inman and Neff made specific statements or  
5 promises about how material from the interview would be used. Defendant Inman  
6 merely said the interview was “normal” and that she was trying to be “courteous.” Those  
7 statements were not express assurances, and they cannot be construed as promises under  
8 the special relationship exception to the public duty doctrine. Plaintiff’s negligence claim  
9 against the Bellevue Defendants is now DISMISSED with prejudice.<sup>9</sup>

## 10 **Conclusion**

11 For the foregoing reasons, the Court ORDERS:

12 (1) The deferred portion of Fenimore’s Motion to Dismiss, docket no. 9, is  
13 GRANTED. Defendant Fenimore’s Second Motion to Dismiss, docket  
14 no. 28, is GRANTED. All claims against Defendant Fenimore are  
15 DISMISSED with prejudice.

16 (2) The Bellevue Defendants’ Second Motion to Dismiss, docket no. 29, is  
17 GRANTED in part and DENIED in part as follows:

18 (a) Plaintiff’s Fourth and Fourteenth Amendment claims against the City of  
19 Bellevue are DISMISSED without prejudice.

---

22 <sup>9</sup> Plaintiff has had multiple opportunities to plead an exception to the public duty doctrine but has failed to  
23 do so. The Court dismisses Plaintiff’s negligence claim with prejudice as to all Bellevue Defendants.

1 (b) Plaintiff's Negligence claim against all Bellevue Defendants is  
2 DISMISSED with prejudice.

3 (c) The Bellevue Defendants' Motion is DENIED with respect to the  
4 Fourth and Fourteenth Amendment claims against Defendants Inman  
5 and Neff.

6 (3) Any Amended Complaint shall be filed within thirty (30) days of the date  
7 of this Order. The Bellevue Defendants' answers or responsive pleadings  
8 are due within fourteen (14) days after any Amended Complaint is filed,  
9 but in no event later than February 14, 2020.

10 (4) Summary of Remaining Claims:

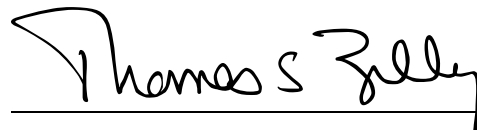
11 (a) Fourth Amendment claim against Defendants Inman and Neff.

12 (b) Fourteenth Amendment claim against Defendants Inman and Neff.

13 (5) The Clerk is directed to send a copy of this Order to all counsel of record.

14 IT IS SO ORDERED.

15 Dated this 27th day of December, 2019.

16  
17 

18 Thomas S. Zilly  
19 United States District Judge  
20  
21  
22  
23